2025 Early Voting Process Analysis

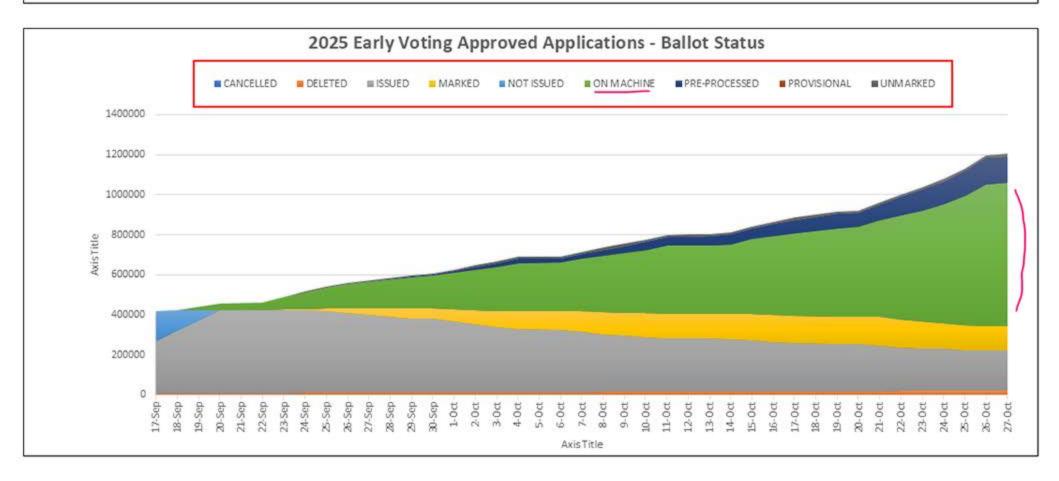
Summary and Observations
Through October 27
By Rick Naigle, Senior Analyst
EPEC Board of Directors



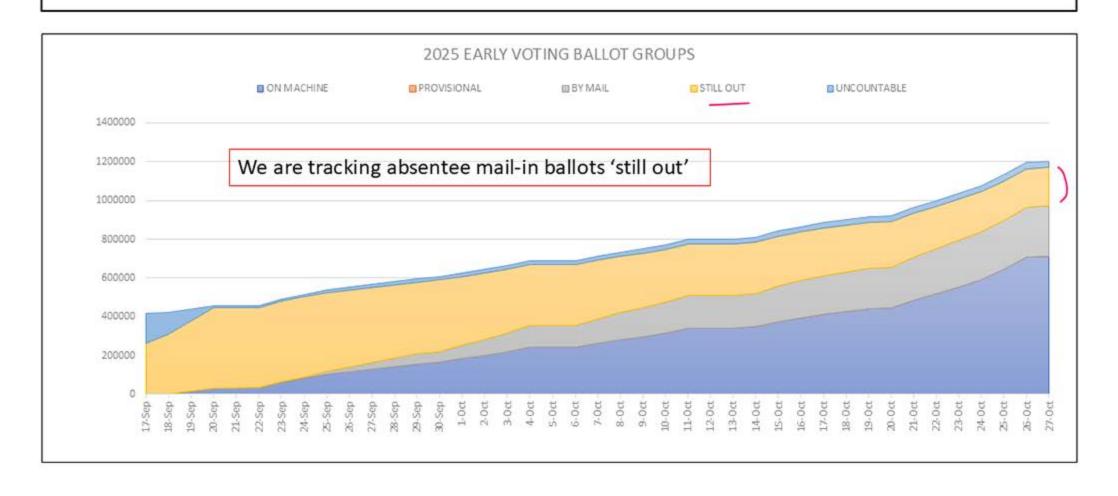
Up Front Comments

- Initial observations of Daily Absentee List (DAL) are not yet fully analyzed
- Comparing 2025 to 2021 Early Voting (comparable elections):
 - In Person voting is occurring at a higher rate than in 2021.
 - By Mail success rate is significantly lower then the 2021 voter success rates across the board, with Military and Overseas Citizens being the least successful (Oct. 27).
 - Capture of **Ballot Receipt Time** is improved over 2021, but still falls short of 100% capture by all Localities; We do not see any *By Mail ballot receipt time recorded*.
- Early voting turnout appears higher for House District races with Republican incumbents.
- A significant number of ballots are in still in Issued (still out) status; if bad actors can manipulate these (i.e., out of state voters being called about outstanding 'by mail' ballots, etc.), the outcome of close House District races can be impacted.

Over 1.2M Applications – Individual Voter Ballot Status On Machine Voting Increases over past Years



Ballot Status Totals, By Voting Method



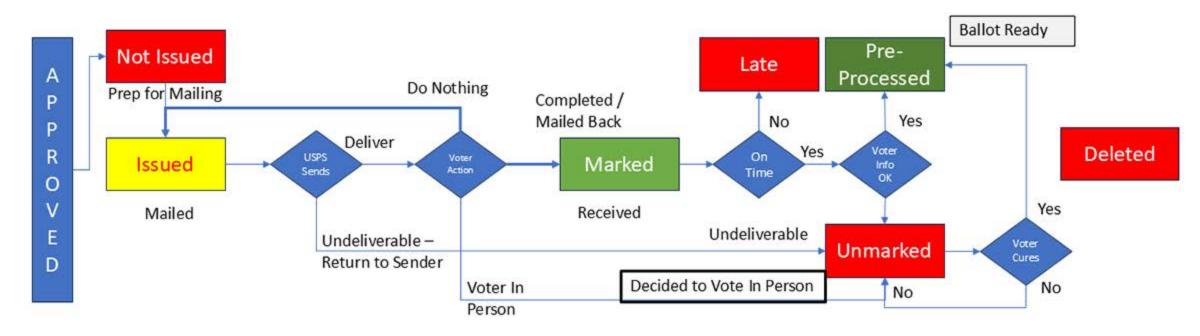
We See Lack of Consistency in Ballot Status Changes

Many ballots are coming in and going straight to pre-processed

Flow chart below is a rough overview to map out the general process of mail-in ballots after they are issued (mailed), received back, and processed for tabulation.

Generally, Issued Ballots change to Marked when they arrive back to the General Registrar by mail.

After checks for material omissions, before tabulation, they either go to **Unmarked**, **Pre-Processed**, or Late. Some may be returned because the voter voted on machine. (It is not clear how Mail-in-to-Deleted status fits into DAL work flows.)



Some Localities Are Not Consistent with In-Person Ballot Receipt Time (Check in) Reporting

				BALLOT RECEIPT DATE (DAL20251027 050001.csv)	
		Gra		September October	
LOCALITY NAME (2025 BA., Hou.	-	18 19	20 21 22 23 24 25 26 29 30 1 2 3 6 7 8 9 10 12 13 14 15 16 17 18 19 20 21 22 23 24 25 2	26
CHESTERFIELD	ON MACHI 14	1.1%	0.9%	0.9% 0.8% 0.9% 0.8% 0.9% 1.1% 0.7% 0.8% 0.8% 0.7% 0.8% 0.8% 0.8% 1.0% 1.5% 0.8% 1.0% 0.8% 0.7% 2.2% 2.2% 2.1% 1.4% 1.6% 0.9%	
COUNTY	NEBPRO 15	1.0%	0.7%	0.9% 0.6% 0.9% 0.7% 0.9% 0.8% 0.7% 0.6% 0.7% 0.7% 0.6% 0.6% 0.6% 0.9% 1.4% 0.6% 0.8% 0.6% 0.8% 1.9% 1.7% 1.7% 1.5% 1.5% 1.0%	
	VISIONAL 16	0.8%	0.6%	0.5% 0.5% 0.5% 0.5% 0.5% 0.5% 0.5% 0.5%	
COLONIAL HEIGHT.	ONMAC 0	0.4%	0.6%	0.5% 0.6% 0.6% 0.5% 0.4% 0.6% 0.5% 0.5% 0.5% 0.5% 0.5% 0.5% 0.6% 0.5% 0.5% 0.5% 0.5% 0.5% 0.5% 0.5% 0.3% 0.3% 0.3% 0.3% 0.3%	
COVINGTON CITY	ON MAC. 0	0.0%	0.1%	0.0% 0.1% 0.1% 0.1% 0.1% 0.1% 0.1% 0.0% 0.0	
CRAIG COUNTY	DN MAC 0	0.1%	0.1%	0.2% 0.1% 0.1% 0.2% 0.2% 0.1% 0.1% 0.1% 0.1% 0.1% 0.1% 0.1% 0.1	
CUMBERLAND CO	ONMAC 0	0.2%	0.3%	0.2% 0.3% 0.3% 0.2% 0.3% 0.3% 0.2% 0.2% 0.1% 0.1% 0.2% 0.2% 0.2% 0.2% 0.2% 0.1% 0.2% 0.1%	
DANVILLE CITY	ON MAC. 0	0.6%	### 0.6%	0.7% 0.7% 0.7% 0.7% 0.7% 0.7% 0.8% 0.9% 0.6% 0.7% 0.5% 0.7% 0.9% 0.6% 0.9% 0.5% 0.5% 0.5% 0.5% 0.5% 0.5% 0.5% 0.5	
DINWIDDIE	ON MACHLO	0.0%		0.0%	
COUNTY	NESPRO 8	0.1%	0.1%	0.1% 0.1% 0.1% 0.0% 0.1% 0.1% 0.1% 0.0% 0.0	1
	VISIONAL 9	0.1%	0.2%	01% 01% 02% 01% 01% 01% 01% 01% 01% 01% 01% 01% 01	
	10	0.1%	0.1%	0.2% 0.1% 0.1% 0.2% 0.1% 0.1% 0.1% 0.1% 0.1% 0.1% 0.1% 0.1	- 1
	11	0.1%	0.1%	01% 01% 01% 01% 01% 01%	
	12	0.1%	0.1%	0.1% 0.1% 0.1% 0.1% 0.1% 0.1% 0.1% 0.1%	
	13	0.1%	0.1%	0.1% 0.1% 0.0% 0.0% 0.1% 1.0% 1.0% 1.0%	
	14	0.1%	0.1%	0.1% 0.0% 0.1% 0.1% 0.0% 0.1% 0.1% 0.1%	
	15	0.0%	0.0%	0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0%	
EMPORIA CITY	DN MAC 0.	0.1%	0.1%	0.1% 0.1% 0.1% 0.1% 0.0% 0.1% 0.1% 0.1%	
ESSEX COUNTY	ON MAC. 0	0.3%	0.3%	0.3% 0.3% 0.3% 0.4% 0.4% 0.3% 0.3% 0.3% 0.3% 0.5% 0.5% 0.4% 0.4% 0.3% 0.3% 0.4% 0.3% 0.2% 0.2% 0.2% 0.3% 0.4% 0.3% 0.2%	
FAIRFAX CITY	ON MACHLO	0.0%		0.0% 0.0% 0.0%	
	NESPRO 8	0.0%	0.0%	0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0% 0.0%	
	VISIONAL 9	0.0%	0.1%	0.1% 0.1% 0.0% 0.0% 0.1% 0.1% 0.1% 0.1%	
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	15	0.1%	0.1%	0.0% 0.0% 0.1% 0.1% 0.1% 0.1% 0.1% 0.1%	
	16	0.1%	0.0%	0.0% 0.0% 0.0% 0.1% 0.1% 0.0% 0.1% 0.1%	
FAIRFAX COUNTY	ON MACHEO	0.0%	0.0%	0.0% 0.0% 0.0% 0.0% 0.0% 0.0%	096
	NE & PRO 8	0.2%	0.2%	0.2% 0.2% 0.1% 0.1% 0.3% 0.3% 0.3% 0.2% 0.3% 0.3% 0.2% 0.2% 0.2% 0.2% 0.1% 0.1% 0.1% 0.1% 0.1% 0.1% 0.1% 0.1	
	VISIONAL 9	0,6%	0.4% =	# 0.4% 0.4% 0.3% 0.2% 0.5% 0.6% 0.4% 0.5% 0.6% 0.5% 0.6% 0.3% 0.4% 0.5% 0.4% 0.3% 1.5% 0.3% 0.3% 0.3% 0.3% 0.2% 0.2% 0.2% 0.2% 0.2% 0.2% 0.2% 0.2	
	10	1.0%	0.6% #1	# 0.6% 10% 0.8% 0.8% 0.9% 0.7% 0.8% 1.0% 0.9% 1.0% 0.8% 0.9% 0.9% 0.9% 0.2% 2.1% 0.6% 0.8% 0.6% 0.7% 0.4% 0.5% 0.3% 0.3% 0.4% 3.2%	
	11	1.1%	0.9% #1		
	12	1.2%	0.8% =		
	13	3.6%	2.5% III		
	14	2.9%	2.0% #1		==
	15	2.2%	1.8% 9.8	% 11% 15% 1.4% 1.5% 1.7% 1.8% 1.8% 1.6% 1.7% 1.9% 1.6% 1.4% 1.4% 1.2% 1.8% 4.7% 1.5% 1.5% 1.2% 1.8% 1.0% 0.9% 4.7% 4.3% 3.0% ##:	22
	16	1.5%	0.9% 8.3	% 0.6% 0.6% 0.8% 0.8% 0.8% 0.9% 0.9% 1.0% 1.0% 1.0% 0.7% 0.6% 0.7% 1.0% 2.7% 0.8% 0.7% 0.8% 1.0% 0.6% 0.6% 0.5% 3.4% 3.1% 2.5% ##!	22

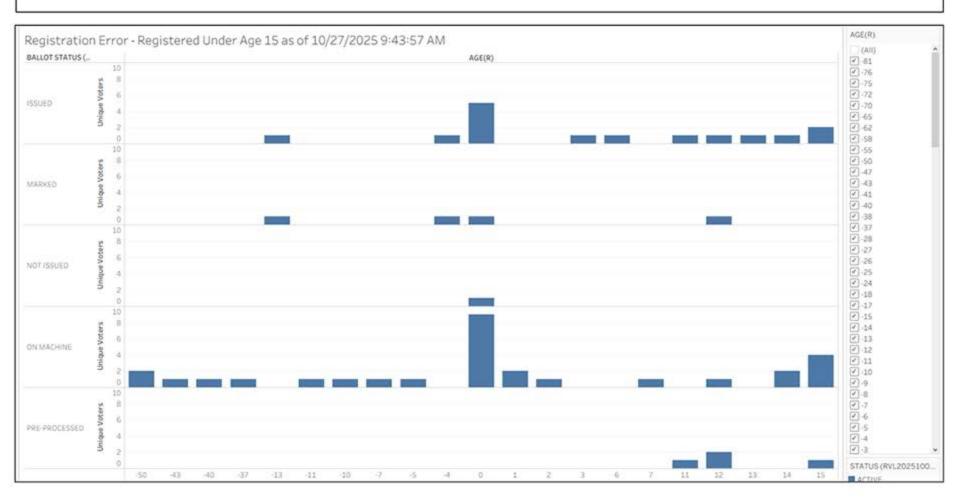
Hampton: On Machine Ballot 'Receipt Times' Missing

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		14	1,081	57	39	40	29	28	28	39	23	25	34	37	37 35	28	26	42	63	29	31	28	36	41	47	47	- 51	57	51	5
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PPR	OVED APP			2000				e - Se	electe	ed Loc	ality	% - L			24 21 X C T DATE (DA				a	H	0	t	R	E	?C	e		b.	t	
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OCALI. AMPT	2025 B Hou ON MAC 0	PLICAT		2000				e - Se 26 8.2% 2.5% 9.3%	29 5.5% 7.4% 10.7%	30 6.6% 1.2% 8.9%	ality 1 4.4% 2.4% 7.7%		BAL	LOT RECEI	T DATE (DA	L202510	27 05000	1.csv)	c	ctober										0.7
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OCALI. AMPT	2025 B Hou ON MAC 0 HINE & P 8	Gran 8.7% 3.4% 8.9% 12.9% 13.7% 13.3% 15.9%	19 23.7% 8.3% 8.3% 12.9% 16.2% 12.2% 8.5%	22 0.5% 3.6% 11.3% 18.5% 13.1% 13.3% 15.9%	23 5.9% 5.3% 9.9% 17.3% 13.0% 14.6% 14.9%			26 8.2% 2.5% 9.3% 12.1% 17.9% 14.6% 16.1%	29 5.5% 7.4% 10.7% 15.5% 12.5% 10.3%	30 6.6% 1.2% 8.9% 12.8% 14.0% 18.2%	1 4.4% 2.4% 7.7% 13.7% 14.9% 15.7% 16.9%		6.39 1.79 7.89 13.296	6 18.5%	7 DATE (DA 7 DATE (DA 0.396 10.18 996 13.9	8 9 9 9 9 9 9 9 9 13.9 9 14.3 9 14.3	9 96 96 96 96 96 12 99 96 12 99	1.csv)	12	october 13 1 19 1 196 14.2	4 6 3.1 6.2 6 13.2	15 CQ 296 11.	16 9006 9006 9006 9006 9006	17	20 096 596 296 .696 11	4% 10 3% 3 2% 13 7% 12	22	8.3% 1		0.7 17.5 15.9 14.6 12.3 13.9
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OCALI.	2025 B Hou ON MAC 0 HINE & P 8	Gran 8.7% 3.4% 8.9% 12.9% 13.7% 13.3% 15.9%	19 23.7% 8.3% 8.3% 12.9% 16.2% 12.2% 8.5%	22 0.5% 3.6% 11.3% 18.5% 13.1% 13.3% 15.9%	23 5.9% 5.3% 9.9% 17.3% 13.0% 14.6% 14.9%		mber 25 4.6% 5.2% 17.0% 17.0% 13.1% 7.9% 16.1% 9.2% 8.5%	26 8.2% 2.5% 9.3% 12.1% 17.9% 14.6% 16.1% 10.0%	29 5.5% 7.4% 10.7% 15.9% 12.5% 10.3% 14.4% 7.7%	30 6.6% 1.2% 8.9% 12.8% 14.0% 18.2% 17.4% 8.9% 10.9% 1.2%	1 4.4% 2.4% 7.7% 13.7% 14.9% 15.7% 16.9% 10.1%		6.39 1.79 7.89 13.296	6 18.5%	T DATE (DA	8 9 9 9 9 9 9 9 9 13.9 9 14.3 9 14.3	9 96 96 96 96 96 12 99 96 12 99	1.csv)	12	october 13 1 19 1 196 14.2	4 6 3.1 6.2 6 13.2	15 CQ 296 11.	16 9006 9006 9006 9006 9006	17	20 096 596 296 .696 11	4% 10 3% 3 2% 13 7% 12	22	8.3% 1		0.7 17.5 15.5 14.6 12.3 13.9 9.4 9.6

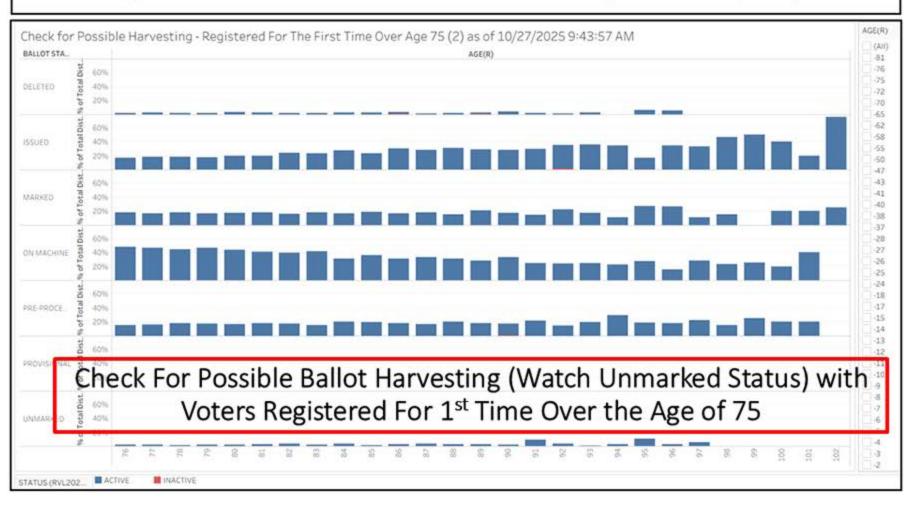
Many Localities Show Zero In-Person Ballot Receipt Times

														BAL	LOTRE	EIPT DA	ATE (DA	L20251	027 050	0001.csv	1)											
			Gran					Septen	nber													0	tober									
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ALLEGHANY COUN	ON MAC.	0	780		49		53	29	31	25	40	18	36	13	23	23	31	31	13	26	28		30	30	33	30	35	53	44	16	49	
BLAND COUNTY	ON MAC.	0	376		22		18	10	16	15	11	14	9	10	15	9	5	8	14	11	16		19	11	8	19	24	19	18	18	21	
OLONIAL HEIGHT	ON MAC.	0	2,043		126		92	96	86	67	70	69	60	52	68	74	84	67	_ 65	57	97		90_	58	86	87	88	84	78	74	102	
OVINGTON CITY	ON MAC	0	229		14		9	17	8	13	9	8		8.	- 6	- 5-	5-	11	1	-8	5	_	LO	12	8_	14	8	23	7	10	7	
RAIG COUNTY	ON MAC	0	502		22		29	15	12	29	27	10	1	1	3			14	17		(0)	a	22	T	100	11	22	25		15	21	
UMBERLAND CO	ON MAC.	0	983		70		35	41	44	27	49	33	53			3.		36	24	21	54.		12	4.		38	48	43		33	63	
ANVILLE CITY	ON MAC	0	2,752	4	129		135	117	92	95	112	81	100	99	82	37	64	90	102	00	TOE		254	117	109	105	119	130	118	134	129	
MPORIA CITY	ON MAC.	0	283		14		16	18	18	10	12	5	10	9	11	10	7	13	11	5	16		9	13	. 5	10	13	9	14	9	12	
SSEX COUNTY	ON MAC	0	1,417		71		54	52	43	52	66	38	39	34	36	43	54	59	44	45	48		55	59	44	61	52	61	85	75	84	
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HENRY COUNTY	ON MAC.	0	4,139		208		193	167	180	126	149	144	57				1			14	1		6	5	8 5		199	160	6		196	
HOPEWELL CITY	ON MAC.	0	1,710		152		102	72	71	60	55	48	46	42	54	60	64	41	49	43	50		83	51	44	73	80	74	52	57	95	
KING GEORGE COU.	ON MAC	0	3,522		189		168	141	115	109	161	119	117	96	87	118	100	98	91	91	188		191	108	98	158	175	107	172	135	212	
LANCASTER COUN	ON MAC.	0	1,801		88		77	66	67	49	60	65	47	59	57	53	66	79	47	48	87		73	76	64	72	100	89	84	77	111	
LYNCHBURG CITY	ON MAC	0	5,375		306		292	209	186	167	178	150	157	172	151	185	173	176	162	182	233	138	197	157	197	210	218	213	234	202	316	
MANASSAS PARK	ON MAC.	0	819		82		39	26	20	25	26	25	15	21	22	20	.22	18	19	19	24		26	16	14	43	31	40	26	31	61	
MARTINSVILLE CITY	ON MAC.	0	766		38		35	26	33	25	25	18	38	22	20	19	25	23	30	28	41		41	20	35	24	28	37	28	30	39	
NEW KENT COUNTY	ON MAC	0	3,185		187		138	111	103	106	124	107	84	119	108	110	93	87	107	90	129		143	150	93	159	122	94	120	112	186	
NORTHAMPTON C	ON MAC.	0	1,637		123		48	49	62	53	55	57	60	61	68	60	46	58	67	41	80		94	52	44	74	71	54	80	63	69	
NORTHUMBERLAN.	ON MAC.	0	2,292		120		123	77	91	77	83	72	72	83	52	76	76	78	80	89	88		92	94	89	85	95	97	96	103	122	
NOTTOWAY COUN	ON MAC.	0	1,248		61		37	85	23	.60	30	45	40	22	47	14	33	54	30	64	45		75	34	77	32	44	84	47	72	41	
PRINCE GEORGE C	ON MAC.	0	4,055		239		215	172	128	131	189	136	119	123	120	150	109	125	108	97	196		172	160	114	164	191	157	149	160	209	
RAPPAHANNOCK C.	ONMAC	0	877		67		61	46	34	21	33	27	14	25	15	33	38	27	28	27	49		35	39	24	34	38	19	28	26	46	
SUSSEX COUNTY	ON MAC	0	679		33		38	36	15	16	10	31	18	20	15	12	22	18	23	27	20		41	25	21	39	33	27	37	22	51	

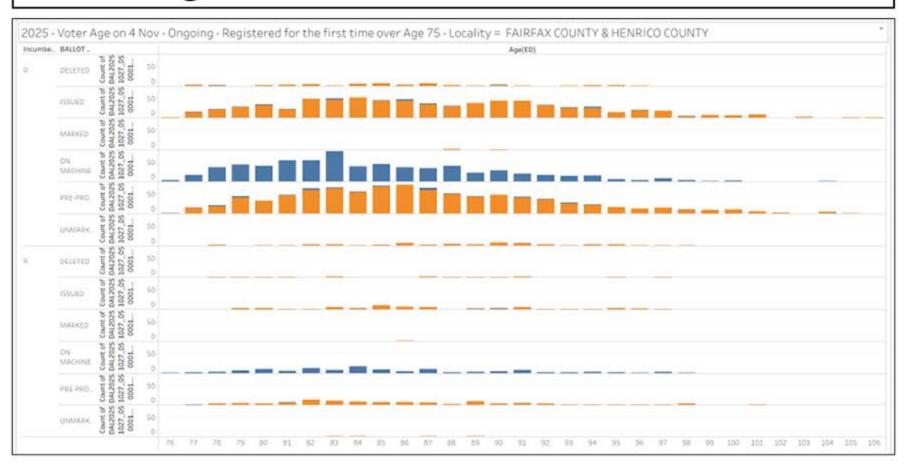
Some Ballot Statuses Show Ineligible Voters Registered (Below) < Age 15



We are Tracking Ballot Status as a % of Voters Registered For 1st Time Over Age 75, By Age



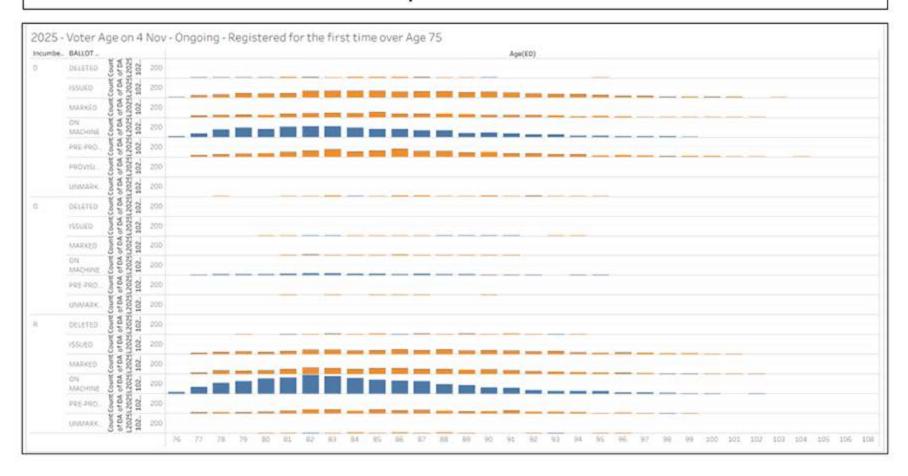
Higher Average for First-Time Registrations Over Age 75 in Fairfax and Henrico Counties



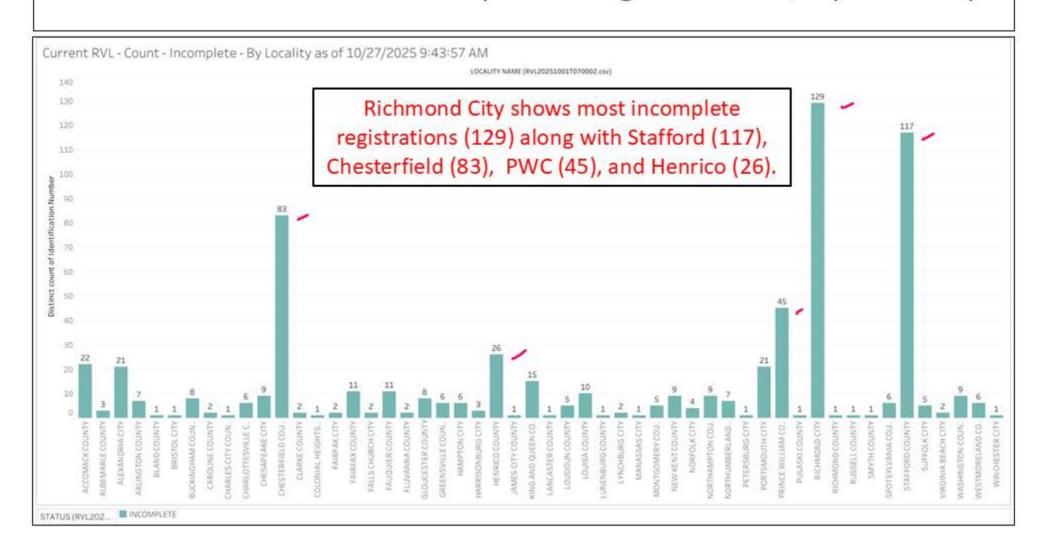
Also Noted in Ballot Status: Voters Registered Under the Age of 16 On Election Day – With Ballot Statuses



Higher Averages of First-Time Registrations Over Age 75 in Key House Races



As of 1 Oct 2025 – Incomplete Registrations, By Locality



2025 Early Voting UOCAVA Group Voter Success (18%-22% countable) Lags 2021 Final Processing Rates of mid-50%

			2025 BALLOT Grou	p	
VOTER TYPE (DAL20251027	ONGOING	BY MAIL - COUNTABLE	BY MAIL - STILL OUT	BY MAIL - PROBABLY UNCOUNTABLE	BY MAIL - UNCOUNTABLE
Grand Total		53.53%	41.66%	2.25%	4.39%
Non-UOCAVA	False	33.98%	61.81%	1.10%	4.87%
	True	58.08%	36.92%	2.33%	4.21%
MILITARY	False.	22.16%	66.47%	1.75%	11.66%
	True	18.54%	71.64%	6.37%	7.02% 14.92%
OVERSEAS	False	28.14%	61.36%	0.34%	14.92%
	True	15.82%	80.74%	0.66%	5.64%
TEMP - (FEDERAL ONLY)	True		35.71%		64.29%

Uniformed and Overseas Citizens Absentee Voting Act (UOCAVA) is primarily for active members of overseas Uniformed voters. That group is not seeing processing success this cycle.

For example: Only 1 ballot out of 13 listed for Guam-based voters had come back as of Oct. 27.

Probable factors:

- 1) Changes in U.S. Postal Service processes resulting in increased cycle time;
- Permanent Absentee (Ongoing = True) addresses becoming "stale";
- 3) Possible increase in "defective" mailing addresses (foreign mailing addresses with "VA" listed as AB State)
- 4) Lingering effects on air travel amid government shut down since Oct. 1, 2025.

2025 Early Voting UOCAVA Military Voter Success % As of 27 Oct., 71% Still Out, with 18.73% in Countable Status

				2025 BALLOT Group		
OTER TYPE (DAL202	251027 AB STAT	Grand Total	BY MAIL - COUNTABLE	BY MAIL - STILL OUT	BY MAIL - PROBABLY UNCOUNTABLE	BY MAIL - UNCOUNTABLE
rand Total		100.00%	18.73%	71.77%	6.25%	7.12%
ILITARY	WV	100.00%		100.00%		
	VT	100.00%		100.00%		
	VI	100.00%		100.00%		
	50	100.00%		100.00%		
	ID.	100.00%		100.00%		
	AR	100.00%		100.00%		15.38%
	GU	100.00%	7.69%	92.31%		
	5/11	100.00%	14.29%	85.71%		
	WY	100.00%		83.33%	16.67%	
	Wt	100.00%		83.33%		33.33%
	AP	100.00%	12.73%	80.91%	2.73%	5.76%
	OK	100.00%	5.77%	80.77%	11.54%	1.92%
	ME	100.00%		80.00%		20.00%
	AE	100.00%	13.80%	79.43%	2.21%	6.51%
	NV	100.00%	11.11%	77.78%	11.11%	5.56%
	MO	100.00%	7.02%	77.19%	12.28%	5.26%
	NO	100.00%	15.38%	76.92%	7.69%	7.69%
	Null	100.00%	12.06%	75.88%	4.77%	12.06%
	TN	100.00%	15.38%	75.00%	5.77%	3.85%
	1A	100.00%	25.00%	75.00%		
	AK	100.00%	12.50%	75.00%	12.50%	4.17%
	MA	100.00%	13.73%	74.51%	7.84%	3.92%
	CO	100.00%	13.58%	74.07%	9.26%	6.17%
	VA	100.00%	19.98%	71.75%	3.46%	7.27%
	LA:	100.00%	13.73%	70.59%	11.76%	3.92%
	011	100.00%	25.64%	69.23%	2.56%	2.56%
	NJ	100.00%	21.43%	69.05%	7.14%	4,76%
	NM	100.00%	20.00%	68.57%	11.43%	2.86%
	AL	100.00%	15.87%	68.25%	7.94%	11.11%
	GA	100.00%	10.60%	68.20%	14.29%	8.76%
	NC	100.00%	18.65%	67.57%	9.46%	5.68%
	KY.	100.00%	15.38%	67.31%	13.46%	3.85%
	SC	100.00%	14.78%	66.96%	13.91%	5.22%
	FL.	100.00%	18.11%	66.93%	11.81%	7.87%
	PR	100.00%	33.33%	66.67%		
	OR	100.00%	33.33%	66.67%		
	MS	100.00%	16.67%	66.67%	12.50%	4.17%
	2,574	100.00%		66.67%	33 33%	
	AZ	100.00%	15.38%	66.67%	5.13%	12.82%

Takeaways on Early Voting Data Management

Overall data quality has improved from past years.

However, we are still observing issues with data quality:

- Registered Voter List (RVL) date field errors, gender-suffix / legal name errors, residence address errors.
- Daily Absentee List (DAL):
- --ballot receipt date errors;
- --incomplete mailing address errors;
- --unexplained adverse actions (no reasons for applications not being approved, or why ballots are in uncountable status). #

By Rick Naigle, Senior Data Analyst, Board of Directors, EPEC Team



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